IMFS, Frankfurt 9 December 2015

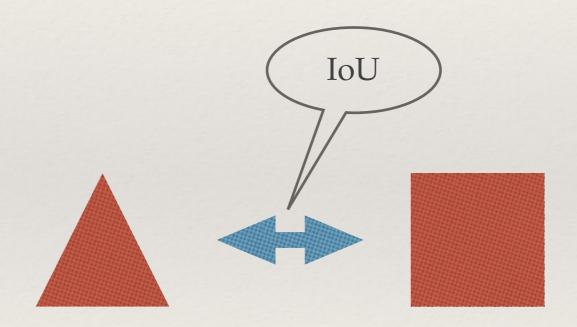
## The Legal Code for Global Capital

Katharina Pistor Columbia Law School

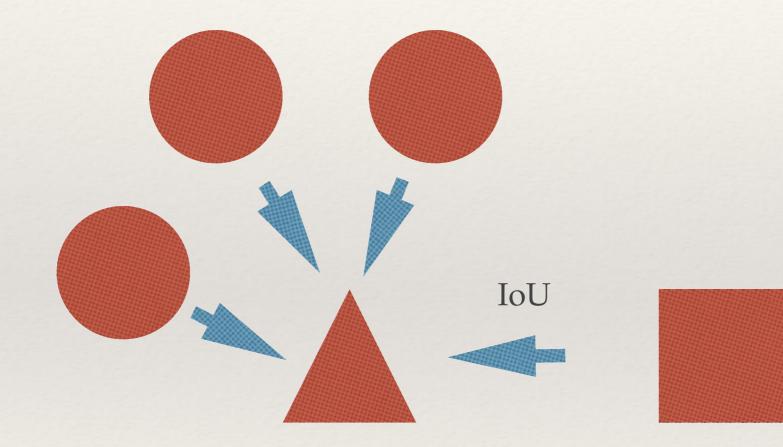
#### Law in Finance

- \* Finance is coded in law
- Private agreements allocate rights and responsibilities between the parties to the contract, but can't impose burdens on others
- Law or Power is needed to enforce priority rights and other legal privileges "against the world"

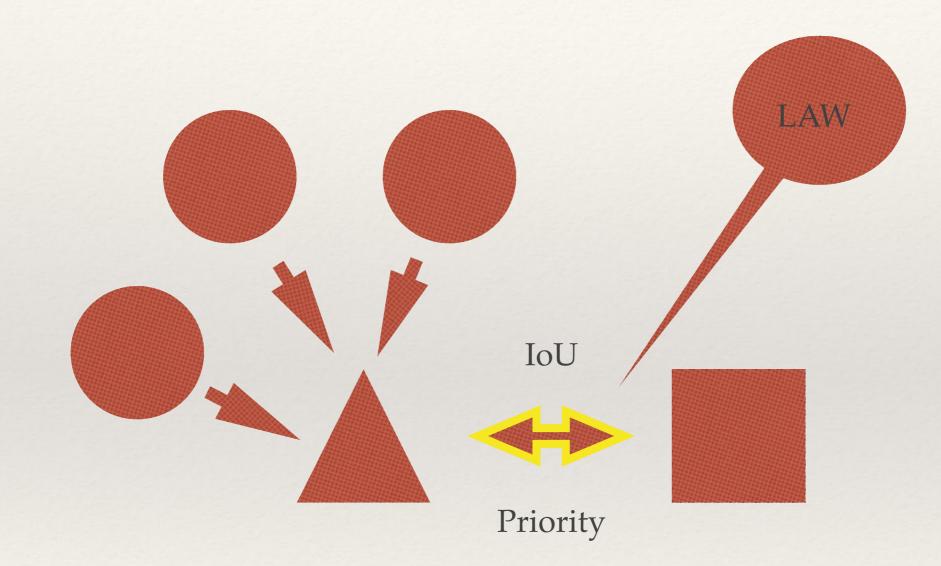
#### Financial Contracts



# Competing Claims



## A Legal Code



Property, Collateral, Trust, Entity & Bankruptcy Law

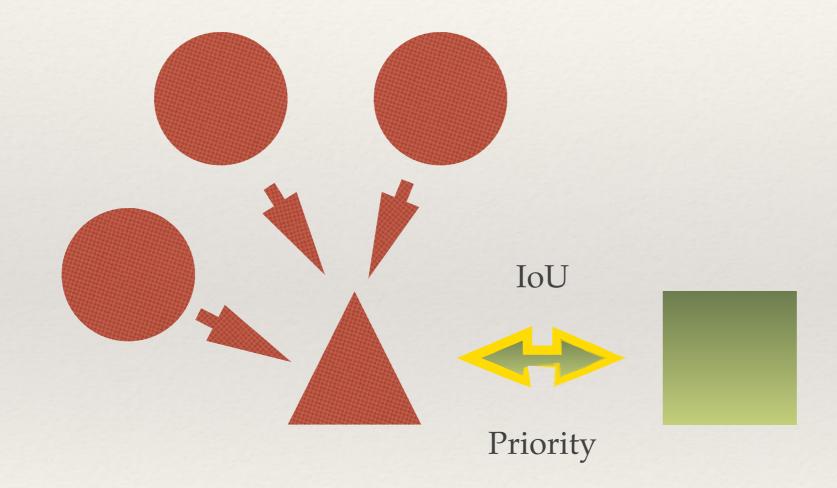
# Hierarchy of Rights

- Property rights trump contractual rights
  - pull out in bankruptcy
- Secured rights trump unsecured rights
  - \* priority right *in bankruptcy*
- \* Within same class: seniors trump juniors
  - \* first served in bankruptcy
- \* Enforceable against the world

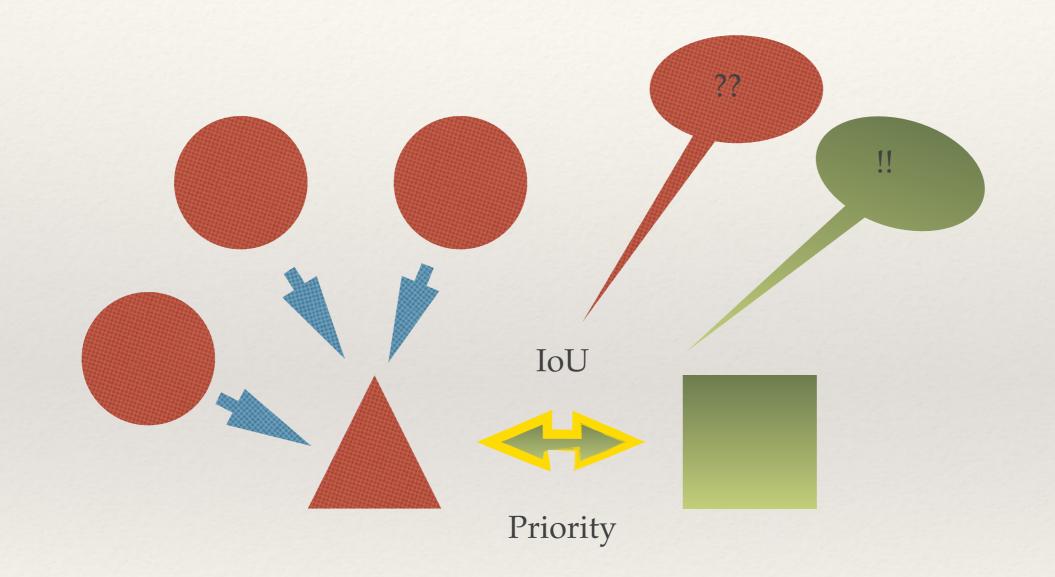
### Global Finance without Global Law

- Puzzle: How is Global Finance sustained without a Global State and a Global Law?
- \* Given the need to avoid a run on entities or markets and therefore
  - shield assets against competing claims
  - enforce privileged rights over others
  - across multiple legal orders

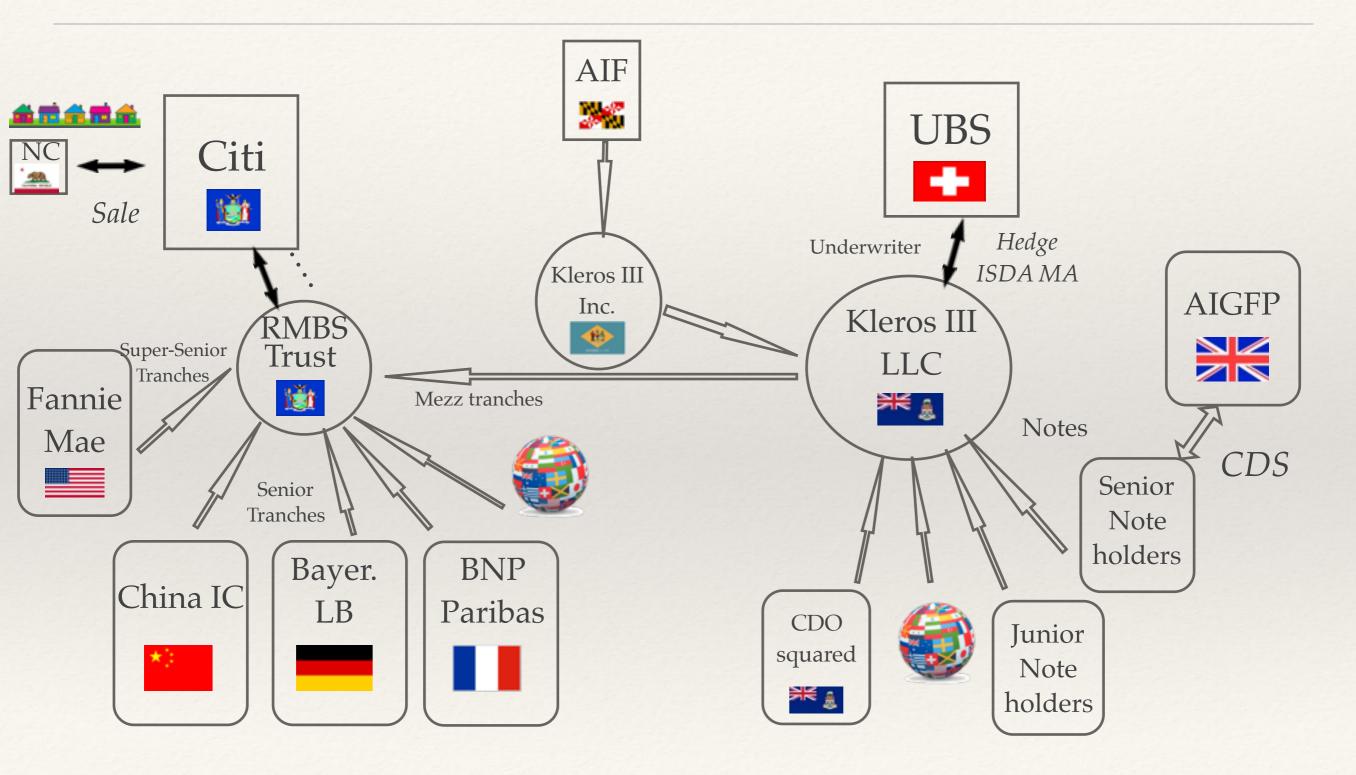
## Competing Laws



#### Whose Law Prevails?



#### MBS in Global Context



## Which Claim Trumps?

- \* Who holds the mortgage?
- \* What laws are in play?
- \* Which court will decide?
- \* Who has standing in court to foreclose?

#### Global Finance without Global Law

- Harmonization
- \* Choosing a single (domestic) law for global finance
- \* Private Law beyond states? Lex Mercatoria

#### Limits of Harmonization

- Path Dependence of Legal Systems
  - \* Formal vs. substantive convergence
  - \* Enforcement: home bias
- Legal sovereignty
  - \* Property rights
  - \* Monopoly of bankruptcy law

#### The Limits of Choice of Law

- Private autonomy
  - \* in principle, only for contracts
- Relocating relevant activities to single jurisdiction
  - \* Real things (including paper) must move physically
  - Financial assets have been de-materialized and demobilized
    - \* all that moves are digitized legal claims held by intermediaries
    - \* location of intermediary trumps

### New Lex Mercatoria

- \* Global trade and finance sustained by private contracts, private transactional lawyers and private arbitration tribunals
- Largest industry organization, ISDA, develops a "Master Agreement" for OTC derivatives that govern over 90 percent of all contracts
- Value of entitlements hinges on rights enforceable against third parties
  - \* validity & enforceability of collateral
  - \* close-out netting in the event of bankruptcy

# Connecting the Dots

- Most aspects of the web of financial claims and counterclaims are governed by one or two legal systems
  - \* England & New York
- \* Their laws are recognized by other sovereign states
  - \* Conflict of law rules, OR
  - \* Exemptions from local law for global actors
  - \* Even for matters of property law

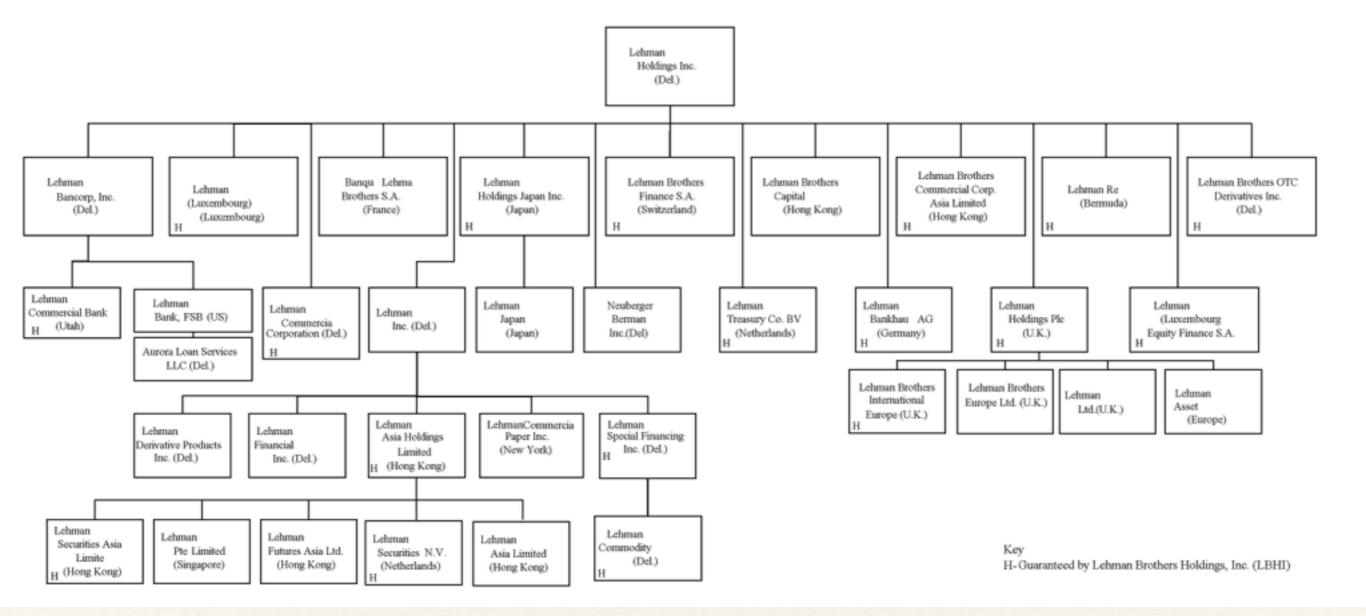
### **Global Finance**

- Public/Official system
  - Organized around state regulation of select financial intermediaries (banks)
  - State-state coordination of regulation
- \* Parallel private (shadow) system:
  - Organized around private contracts and property rights
  - Choice of governing law
  - \* Priority rules enacted by regulatory competition

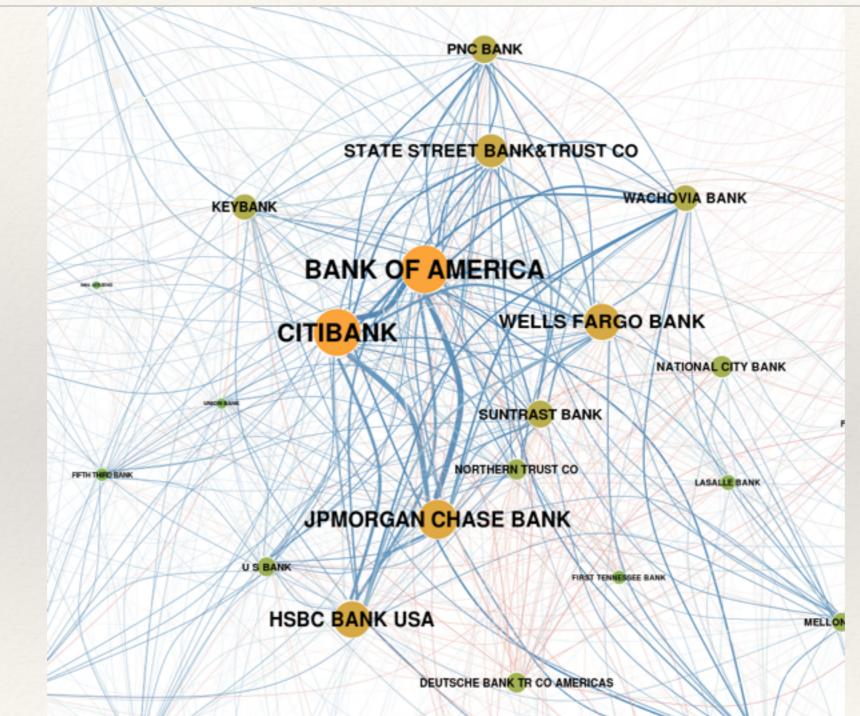
## When Systems Collide

- Under BIS principles, "home country" is responsible for supervision and liquidity support
- Resolution of financial intermediaries under local law
- Yet, transnational private contracts provide for termination and close-out netting

#### Lehman Brothers

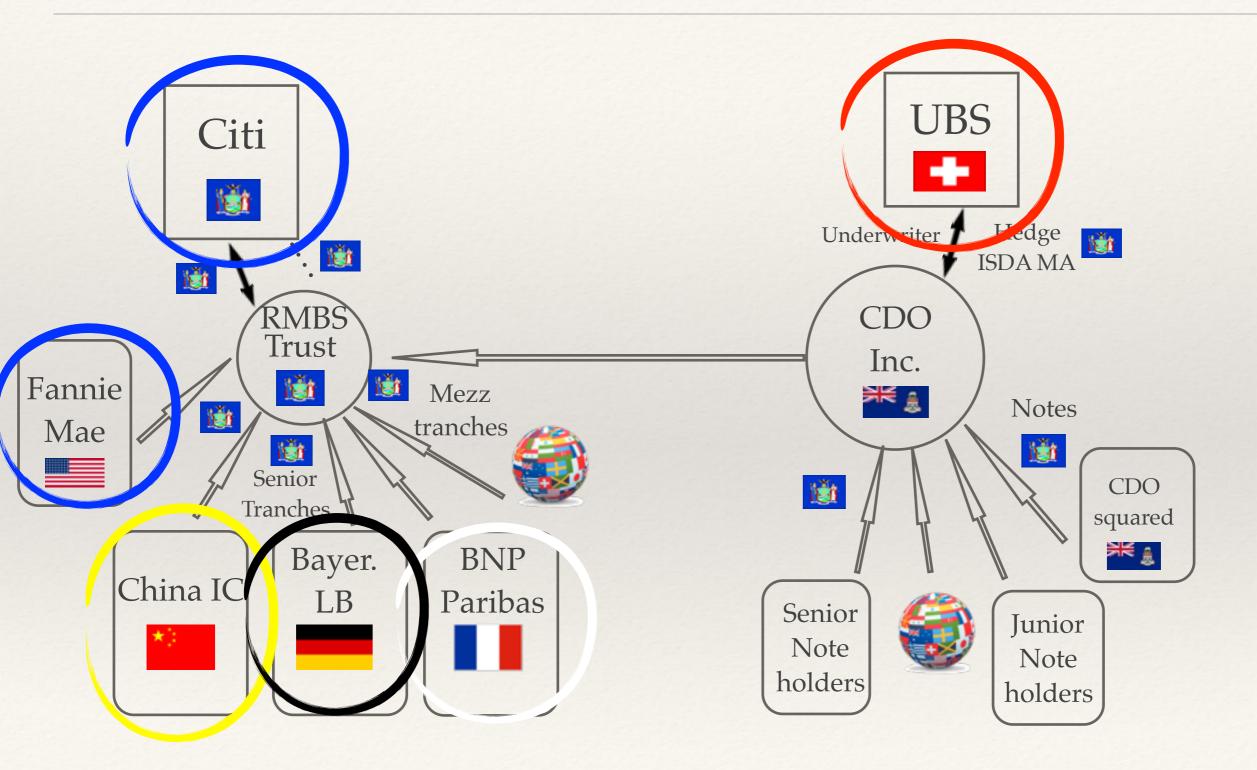


## "Spaghetti Bowl" of Derivatives



The Network of Counterparty Risk: Analysing Correlations in OTC Derivatives Nanumyan, Vahan; Garas, Antonios; Schweitzer, Frank [2015], ETHZ

## The Limits of National Regulators



### Enhanced Global Coordination

Basel Committee on Banking Supervision



BANK FOR INTERNATIONAL SETTLEMENTS

















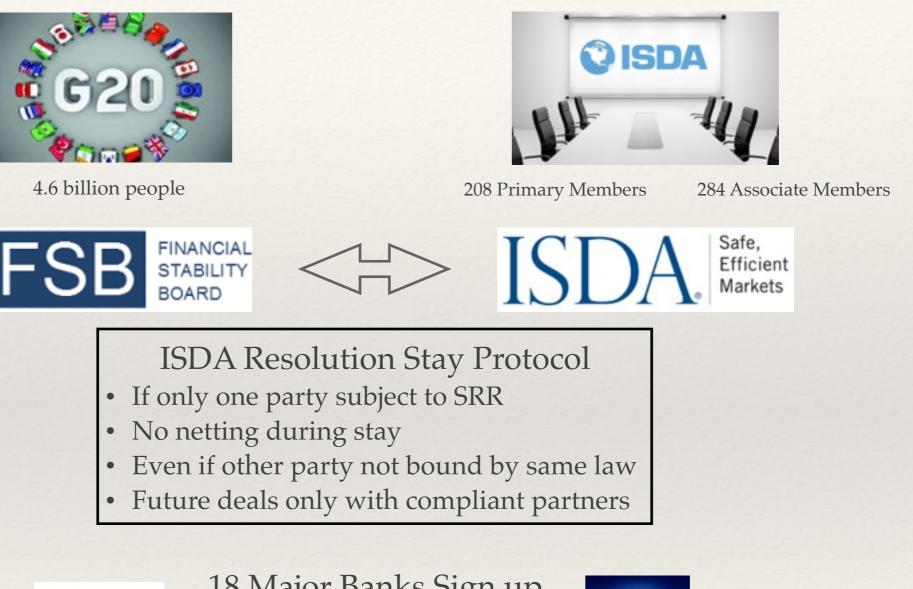
## Public v. Private Regime

- Domestic Resolution Regimes
  - \* Automatic stay on all claims
  - Recapitalization, stabilization of entities
- \* ISDA MA Close out Netting Provisions
  - \* Counter-parties don't stay, they net
  - Integrity of derivatives markets



 Can foreign counter parties still terminate and close out transactions under the Master Agreement when a domestic RR imposes a stay on the bankrupt intermediary?

## **Global Arms Twisting**





18 Major Banks Sign up

Hedge Funds Protest



## Who Should Win?

- Property rights, collateral, bankruptcy safe harbors and other legal privileges enhance the credibility of financial instruments
  - \* Backbone of global finance
- \* Yet, if all privileges created ex ante are enforced ex post, the system will self-destroy
  - \* Law-Finance Paradox
- \* It can be rescued only by invoking *ex ante* safety valves or relaxing the full force of law *ex post*

## Our Global Backstops

- \* Hierarchy of Global Central Banks
  - \* Fed & Friends



- \* Permanent FX swap lines among the C6
- \* And the Rest...
  - \* At the Discretion of Fed & Friends

# Concluding Comments

- \* Law orders social system by differentiating rights
- \* Better rights trump weaker rights
- \* The key normative question is who decides who gets to hold the jokers
- For finance, this question is not determined in political discourse, but in private law offices, courts and arbitration tribunals, and vindicated from time to time by laws in select jurisdictions
- \* This is nothing new. What has changed is the scale and scope of this phenomenon and its implication for democratic self-governance in a world in which most states and many private actors depend on this system